

Procurement Catalogue System

Agency workshop report - September 2022





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Overview

This report presents our findings from agency engagement workshops relating to the NZGP digital strategy and Procurement Catalogue System (PCS) project.

Procurement for the Future

Our vision is for New Zealand's government procurement to be fair, transparent, inclusive, and efficient, so that it delivers more value to New Zealanders and responds to changing government priorities. To achieve these, we have set out six strategic outcomes that enable us to be more responsive to market dynamics, increase collaboration across our networks, and grow our capability to generate more value for New Zealand.

FOCUS AREAS	FROM THIS	тотнія	WHAT THIS WILL LOOK LIKE
	Poor data and limited transparency of procurement activities	High quality data and insights provide evidence of value for New Zealanders	 Easy access to integrated procurement data for agencies, suppliers, AoG and agency panels Connected supplier and contract databases across the New Zealand procurement system Procurement professionals have data and analytics tools to perform their role
	Incompatible technology systems and no agreed standards	Integrated e-procurement ecosystem	 A defined data standards framework used across the system A user-friendly procurement interface integrates apps, self-service portals, and other systems A common, streamlined system connects agencies and sectors across the procurement lifecycle
	Distributed leadership 🔶	Strong central oversight of procurement system performance	 Clear performance expectations for agencies, sector leads, and NZGP Ministers and system leaders can track and monitor performance Agile agencies can adapt their practices quickly to changing government priorities
AS ONE	Siloed working 🔶	Government as 'one customer'	 Government is integrated and coordinated when interfacing with suppliers, partners and iwi Collaboration across agencies and sectors, including shared knowledge, expertise and practices
	Sourcing and compliance- oriented practices and behaviours	Great procurement experience for Government and suppliers	 Strong relationships between agencies and their suppliers deliver a great procurement experience There is a more diverse range of suppliers and businesses engaged in government procurement Technology is widely used to support compliance processes and requirements
VALUE	Poor capability and capacity in procurement \Rightarrow	Capability and capacity is coordinated across the procurement system	 There is a culture of professional development, with a focus on digital skills and innovation A capability framework attracts, retains and develops quality procurement professionals Agencies invest in procurement capability in line with their target maturity levels

Modern procurement technology is foundational to the three strategic focus areas of our proposal.

The workshops

The objectives of the procurement catalogue system workshops were to:

- 1. Inform agency stakeholders about the discoveries from our needs analysis.
- 2. Enable agency stakeholders to influence the sequencing of our project and programme.
- 3. Validate our thinking about agency priorities for procurement software.
- 4. Provide agency stakeholders with a forum to ask and answer questions about our deliverables.
- 5. **Establish awareness** of what we are proposing and help guide agencies to avoid investing in technology that may not conform to the data standards applied in the ecosystem.

The workshops took place between 7 and 12 July 2022 with a range of <u>AoG participating agencies</u>. Workshop participants agencies represented approx. 35% of the total AoG panel spend in FY21/22.

An information pack was provided prior to attending the workshops sharing information about our discovery, inflight projects, and approach. During the workshops, participants were asked five questions, and their responses were anonymously polled using online polling software.

This report provides a summary of participant responses and how we have interpreted user voice in their responses. The responses will inform and guide our project and technology roadmap.



Question 1 – Feature priority

Rank order poll



Workshop participants were asked to rank (*1 most value to 10 least value*) in-scope features of the PCS project. The responses help us to ensure user need prioritises features the requirements in our first market approach.

What PCS features will deliver the most value to your agency?

What the responses told us

1.	Self-service portals
2.	Creating and managing RFx events
3.	Guided workflows and practice
4.	Catalogue scan and shortlisting
5.	Create/use RFx event templates
6.	Access to analytics dashboards
7.	Capturing reporting and submissions
8.	Evaluating RFx responses
9.	In-context help and guidance

10. Automated search and filter

- Features are ranked but the scores were close. This validates our assumptions for what is in-scope in phase one.
- Self-service is highly valued by buyers/sellers. Suppliers want reduced/zero duplication in supplying information and reporting.
- Workflow templates for different types of RFx events and guided practice features as part of selfservice access are highly valued.
- We expected RFx evaluation to rank higher as a key feature enabling practitioners to implement criteria specific to business needs and broader outcomes.

Recommendation

REC-01.
 We must prioritise the creation of a self-service portals which are highly desired by agencies and suppliers. This will reduce the duplication activities provide efficiencies to participants joining or new contracts or new contract generations. Enabling common workflows and guided practice, ultimately enhancing procurement, spend and performance reporting.



Question 2 – Using the system

Demographic poll



Workshop participants were asked to choose the statement that best describes today, how they use technology when procuring from panels. The responses help us to understand how agencies procure from panels and create use cases and user stories informing procurement, design, and build.

Tell us how you might use the PCS at your agency to procure from panels?

What the responses told us

- 1. Participant
- 2. Participant/Panel Manager
- 3. Sector Leader/Panel Manager
- 4. Leader/Panel Manager
- 5. Leader web channel

- Agencies most often identified as contract participants. Many operate internal and/or shadow panels to meet business needs.
- Enabling sector leadership in panel procurement will unlock value and provide spend transparency on a common technology.
- Agencies need the ability to utilise and operate sub panels specific to their business or sector needs, from common catalogues.
- In addition to the capability for agencies to participate in contracts/panels, we must also deliver the capability to establish, host and manage new panels in our primary major release.

Recommendation

REC-02. We must define clear boundaries within the PCS and between NZGP and agency systems. The boundaries must have a common application gateway controlling data ingestion, privacy, and security between NZGP and agency systems. Also providing flexible methods for organisations with less technology capabilities to submit data to NZGP systems.

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Question 3 – Collaboration opportunities

Engagement preference poll



Workshop participants were asked to select up to three ways their agency might want to collaborate with us during delivery and implementation of the PCS. The responses help us to understand the desire for co-design, collaboration, and engagement opportunities with users.

What project collaboration opportunities would be of most interest to your agency?

What the responses told us

- 1. User testing during the development
- 2. Subject matter expert during procurement
- 3. User group or community member
- 4. Keep us informed via website and email updates
- 5. Cornerstone purchaser for AoG contracts/panels

- Agencies have a strong desire to participate as co-designers or collaborators during our project.
- There are agencies that have already successfully implemented procurement tech who can help advise us.
- We should review the purpose of the e-procurement advisory group and consult agency users on how we can engage and inform our users.
- We will be able to provide timely and relevant change updates to a broad audience by publishing project/programme updates to the NZGP website's Procurement for the Future section

Recommendation

Work with NZGP Capability and Agency Engagement Teams to enhance procurement communityREC-03. of practice programme. Identify subgroups within the broader community including existing advisory groups that can advise and provide positive influence on our ecosystem roadmap.

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Question 4 – Roadmap priority

Future needs poll

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Workshop participants were asked to select one feature or capability we could deliver in a future phase that would provide the most impact for their agency. The responses help us to prioritise and sequence the release of new features in future phases to meet agency needs.

Which single roadmap feature would provide the most value at your agency?

What the responses told us

1.	Contract lifecycle management
2.	Supplier relationship management
3.	Primary procurement
4.	Supply chain due-diligence
5.	Grants and funding management
6.	Risk and reputation management
7.	Demand management
8.	#lightbulb

- This was the hardest question for all participants to answer. A consistent message was 'we want everything on the list'.
- Contract lifecycle management is highly desired and enables better downstream practice in SRM, duediligence and risk.
- The value of grants and funding agencies provide, often eclipses the value of procurement. Contracts would ideally be managed in the same contract management system.
- We split supply and demand to test agencies priorities/needs in response to the operating environment during the pandemic.

Recommendation

REC-04.

In addition to REC-01 we must elevate the priority of a project to establish a panel of suppliers for contract lifecycle management software that agencies can easily procure from. The panel may also include suppliers that can be pre-qualified to provide implementation resources, and data migrations services in compliance with the data standards of the ecosystem.



Question 5 – Implementation resources

Open ideas poll



Workshop participants were asked to submit a short description of one or more resources that would help them to get their agency using the system. The responses help us to identify and prioritise resources most valuable to agencies in our change management planning and process.

What resources would help you implement the PCS at your agency?

What the responses told us:

Documented processes & guidance Feedback forums

Instructor-led training Quick guides

Troubleshooting support Train the trainer Training manuals

Onboarding instructions

& support

Training videos

Easy to read training materials

Group workshops with similar-sized agencies

- Agency users have a strong desire for consistent regular communication and engagement during the delivery process. Demonstrations, workshops, and group activities are key to success.
- New technology provides new features and capabilities. Agencies will need instructor-led training to learn how to best utilise the new features.
- Contextual help within the system will be important. The ability to quickly access system guidance or video content will support users.
- Responsive support mechanisms and community forums are highly desired to manage change and continue to promote user voice post implementation.

Recommendation

REC-05.
 Procurement practice will increasingly be conducted through digital channels requiring a shift in skills, training, and resources to support the change. To support the change NZGP must develop a learning framework to enable change to happen during implementation and as part of business-as-usual operation.

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Appendix 1 – Participant profile

As the lead agency for AoG contracts, we support over 2,200 agency/schools of different sizes, needs, and capabilities with procurement from provider panels. While it wasn't feasible to engage with all AoG participating agencies, we designed the workshops to engage key procurement professionals that represented diversity in size, sector, and participation requirement.





Appendix 2 - Glossary of terms

A further list of words and what they mean in context to the Government Procurement Rules is also available on our website (more definitions).

Term	Description	Acronym
New Zealand Government Procurement	Delivers the objectives of the Functional Lead for Procurement.	NZGP
Ministry of Business, Innovation and Employment	The Functional Lead for Procurement	MBIE
Department of Internal Affairs	Lead agency common capability contracts.	DIA
Government Chief Digital Officer	The government functional lead for digital.	GCDO
Purchaser, buyer	NZ Government agencies, entities or schools purchasing products and services.	-
Supplier, seller	A business that supplies products and or services to NZ Government organisations.	-
Government Electronic Tender Service	www.gets.govt.nz	GETS
Procurement Website	www.procurement.govt.nz	Proc. Web
Online Panel Directory	directory.procurement.govt.nz	OPD
Conflict of Interest Management Tool	coi.procurement.govt.nz	COI
Document Builder	docs.procurement.govt.nz	Docs
Hīkina	learning.procurement.govt.nz	-
Notice of information	Gives suppliers an early indication of a procurement opportunity and should be published before posting a notice of procurement (ROI, RFQ, RFP) on GETS.	NOI
Request for Information	A formal request to the market for information about the type of goods or services currently available for a possible procurement. This is a market research tool only and it must not be used to select or shortlist suppliers.	RFI



Registration of Interest	A formal request asking potential suppliers to register their interest in an opportunity to supply specific goods, services or works. This is the first step in a multi-step procurement process.	ROI
Request for Proposal	A formal request asking suppliers to propose how their goods or services or works can achieve a specific outcome and includes their prices.	RFP
Request for Quotation	A formal request asking potential suppliers to quote prices for 'stock standard' or 'off-the-shelf' goods or services or works. It is aimed at low to medium value/risk.	RFQ
Request for Tender	A formal request from an agency asking for offers from potential suppliers to supply clearly defined goods or services or works.	RFT
Future Procurement Opportunity	A type of RFx used to GETS a purchasing agency will publish to notify Suppliers about future opportunities to tender for.	FPO
Invitation to Participate	An invitation to suppliers, published on GETS, to apply to be included in a competitive dialogue process.	ITP
Invitation to Qualify	An invitation to suppliers, published on GETS, to apply to be included in an agency's pre-qualified suppliers list.	ITQ
Invitation to Register	An invitation to suppliers, published on GETS, to register to be included in a competitive dialogue process.	ITR
Award Notice	A formal contract award notice posted on GETS.	-
Application Programming Interface	A set of functions and procedures allowing the creation of applications that access the features or data of an operating system, application, or other service.	ΑΡΙ
Minimum viable product	The initial stage of creating the first workable (and saleable) version of your new business concept.	MVP
Minimum loveable product	The next step after an MVP. It is the version of your MVP that can finally be presented to the market.	MLP